Case 4:04-cv-00855-R Document 10 Filed 03/25/05

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VS.

### IN THE UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF TEXAS FORT WORTH DIVISION

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Page 1 of 4U. Page NCT COURT NORTHERN DISTRICT OF T

BILLY JACK HAGGARD,
PETITIONER,

TIONER,

COLE JETER, WARDEN, FMC-FORT WORTH, RESPONDENT.

# FINDINGS, CONCLUSIONS AND RECOMMENDATIONS OF THE UNITED STATES MAGISTRATE JUDGE AND NOTICE AND ORDER

This cause of action was referred to the United States Magistrate Judge pursuant to the provisions of 28 U.S.C. § 636(b), as implemented by an order of the United States District Court for the Northern District of Texas. The findings, conclusions and recommendations of the United States Magistrate Judge are as follows:

#### I. FINDINGS AND CONCLUSIONS

#### A. NATURE OF THE CASE

This is a petition for writ of habeas corpus by a federal prisoner pursuant to 28 U.S.C. § 2241.

#### B. PARTIES

Petitioner Billy Jack Haggard, Reg. No. 22880-077, is a federal prisoner who is confined in the Federal Medical Center in Fort Worth, Texas (FMC-Fort Worth).

Respondent Cole Jeter is Warden of FMC-Fort Worth.

#### C. PROCEDURAL HISTORY

Haggard is serving a total of 322 months' imprisonment for various drug-related convictions in the United States District Court for the Northern District of Texas, Dallas Division. (Resp't

Appendix 1-2.) His projected release date is August 29, 2015. (*Id.* at 6.) On November 12, 2004, Haggard filed this petition for writ of habeas corpus in this division challenging the Bureau of Prison's calculation of good time credit under 18 U.S.C. § 3624(b). On February 7, 2005, Jeter filed a response with supporting brief and documentary exhibits, to which Haggard has replied.

#### D. DISCUSSION

Haggard contends the Bureau of Prisons is calculating his good time credits in a manner that conflicts with 18 U.S.C. § 3624(b) and that violates his equal protection and due process rights. (Petition at 1-4; Pet'r Memorandum in Support at 1-16.) The statutory provision provides, in relevant part:

(1) Subject to paragraph (2), a prisoner who is serving a term of imprisonment of more than 1 year other than a term of imprisonment for the duration of the prisoner's life, may receive credit toward the service of the prisoner's sentence, beyond the time served, of up to 54 days at the end of each year of the prisoner's term of imprisonment, beginning at the end of the first year of the term, subject to determination by the Bureau of Prisons that, during that year, the prisoner has displayed exemplary compliance with institutional disciplinary regulations. Subject to paragraph (2), if the Bureau determines that, during that year, the prisoner has not satisfactorily complied with such institutional regulations, the prisoner shall receive no such credit toward service of the prisoner's sentence or shall receive such lesser credit as the Bureau determines to be appropriate. . . . Subject to paragraph (2), credit for the last year or portion of a year of the term of imprisonment shall be prorated and credited within the last six weeks of the sentence.

According to Haggard, under the Bureau's formula for calculating good time under § 3624(b), a prisoner receives only 47 days good time credit per year, instead of 54 days the prisoner is entitled to under the statute. Haggard contends that the good-time statute unambiguously entitles inmates to 54 days of credit for each year of the sentence imposed, rather than the time the inmate actually serves.

The statute itself, however, makes the grant of good time discretionary and makes clear that the computation of good time credit is an administrative matter within the authority of the Bureau. *See Pacheco-Camacho v. Hood*, 272 F.3d 1266, 1270 (9<sup>th</sup> Cir. 2001), *cert. denied*, 535 U.S. 1105 (2002). Moreover, the Bureau's interpretation of § 3624(b) as embodied in 28 C.F.R. § 523.20 and its Program Statement 5880.28 is reasonable and entitled to deference under *Chevron U.S.A., Inc. V. Natural Res. Def. Council, Inc.*, 467 U.S. 837, 844 (1984). Thus, Haggard's challenge to the method of the Bureau's calculation of good time credit is without merit.

#### II. RECOMMENDATION

Based on the foregoing, it is recommended that Haggard's petition for writ of habeas corpus be denied.

## III. NOTICE OF RIGHT TO OBJECT TO PROPOSED FINDINGS, CONCLUSIONS AND RECOMMENDATION AND CONSEQUENCES OF FAILURE TO OBJECT

Under 28 U.S.C. § 636(b)(1), each party to this action has the right to serve and file specific written objections in the United States District Court to the United States Magistrate Judge's proposed findings, conclusions, and recommendation within ten (10) days after the party has been served with a copy of this document. The court is extending the deadline within which to file

<sup>&</sup>lt;sup>1</sup>See Sample v. Morrison, No. 04-40698, slip op. (5<sup>th</sup> Cir. Mar. 22, 2005) (not designated for publication); *Perez-Olivo v. Chavez*, 394 F.3d 45, 52-54 (1<sup>st</sup> Cir. 2005); *White v. Scibana*, 390 F.3d 997, 999-1003 (7<sup>th</sup> Cir. 2004); *Pacheco-Camacho*, 272 F.3d at 1268-72; *Brown v. Hemingway*, 53 Fed. Appx. 338, 339, 2002 WL 31845147, at \*1 (6<sup>th</sup> Cir. Dec.16, 2002) (not designated for publication in the Federal Reporter); *see also Williams v. Van Buren*, No. 4:04-CV-525-Y, slip copy, 2004 WL 3019446, at \*1 (N.D. Tex. Dec. 29, 2004) (not designated for publication); *Pollard v. Van Buren*, No. 4:04-CV-642-A, slip copy, 2004 WL 2645548, at \* 1 (N.D. Tex. Nov. 18, 2004) (not designated for publication); *Loeffler v. Bureau of Prisons*, No. 04-CV-4627, slip copy, 2004 WL 2417805, at \*2-6 (S.D.N.Y. Oct. 29, 2004) (not designated for publication); *Belasco v. Bidden*, No. 1:03-CV-165-C, slip copy, 2004 WL 2381248, at \*2 (N.D. Tex. Oct. 22, 2004) (not designated for publication).

specific written objections to the United States Magistrate Judge's proposed findings, conclusions, and recommendation until April 15, 2005. The United States District Judge need only make a *de novo* determination of those portions of the United States Magistrate Judge's proposed findings, conclusions, and recommendation to which specific objection is timely made. *See* 28 U.S.C. § 636(B)(1). Failure to file by the date stated above a specific written objection to a proposed factual finding or legal conclusion will bar a party, except upon grounds of plain error or manifest injustice, from attacking on appeal any such proposed factual finding or legal conclusion accepted by the United States District Judge. *See Douglass v. United Servs. Auto. Ass'n*, 79 F.3d 1415, 1428-29 (5<sup>th</sup> Cir. 1996) (en banc op. on reh'g); *Carter v. Collins*, 918 F.2d 1198, 1203 (5<sup>th</sup> Cir. 1990).

### IV. ORDER

Under 28 U.S.C. § 636, it is ORDERED that each party is granted until April 15, 2005, to serve and file written objections to the United States Magistrate Judge's proposed findings, conclusions, and recommendation. It is further ORDERED that if objections are filed and the opposing party chooses to file a response, a response shall be filed within seven (7) days of the filing date of the objections.

It is further ORDERED that the above-styled and numbered action, previously referred to the United States Magistrate Judge for findings, conclusions, and recommendation, be and hereby is returned to the docket of the United States District Judge.

SIGNED March <u>25</u>, 2005.

CHARLES BLEIL

UNITED STATES MAGISTRATE JUDGE

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